

ATTACHMENT A

**HYDE PARK PLAN OF MANAGEMENT AND
MASTER PLAN AMENDMENT**



CLOUSTON associates



CITY OF SYDNEY

Hyde Park Plan of Management
and Master Plan Amendment

ANZAC MEMORIAL CENTENARY PROJECT

S15-0033 R-01 24/11/2015

Cover Image:
The Anzac Memorial Centenary Project showing the water cascade and entry to the new education and interpretation facilities.

HYDE PARK PLAN OF MANAGEMENT AND MASTER PLAN AMENDMENT



ANZAC MEMORIAL CENTENARY PROJECT

Prepared for

The Council of the City of Sydney

Prepared by

CLOUSTON Associates
Landscape Architects • Urban Designers • Landscape Planners
Level 2, 17 Bridge Street • Sydney NSW 2000
PO Box R1388 • Royal Exchange NSW 1225 • Australia
Telephone +61 2 8272 4999 • Facsimile +61 2 8272 4998
Contact: Leonard Lynch
Email • sydney@clouston.com.au
Web • www.clouston.com.au

With GML Heritage P/L and JBA Urban Development Services P/L

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TABLE OF CONTENTS

Title	page
1. INTRODUCTION	6
1.1 BACKGROUND	7
1.2 PURPOSE AND OBJECTIVES OF THE AMENDMENT REPORT	7
1.3 RELATIONSHIP WITH THE PLAN OF MANAGEMENT	7
1.4 RELEVANT DOCUMENTS	9
1.5 CHANGES SINCE THE 2006 PLAN OF MANAGEMENT	9
1.6 STAKEHOLDER CONSULTATION	13
1.7 PLANNING CONTEXT	13
1.8 HERITAGE CONTEXT	19
2. THE EDUCATION CENTRE PROPOSAL	20
2.1 OVERVIEW	21
3. IMPLICATIONS FOR THE PARK	28
3.1 OVERVIEW	29
3.2 PLANNING	31
3.3 HERITAGE	31
3.4 LANDSCAPE	37
3.5 ACCESS AND CIRCULATION	42
3.6 EVENTS MANAGEMENT	43
3.7 MANAGEMENT AND MAINTENANCE	45
4. MANAGEMENT STRATEGIES	46
2.1 OVERVIEW	47
5. APPENDICES	50



INTRODUCTION

1. INTRODUCTION

1.1 BACKGROUND

Hyde Park ('the Park') is situated on Crown Land in Sydney's CBD and is managed by the City of Sydney in accordance with the Hyde Park Plan of Management and Master Plan ('the PoM 2006') adopted by Council in 2006. The Plan of Management and Master Plan was approved by the Office of Crown Lands that same year.

The recommendations in the PoM 2006 included a proposal to build the original water cascade ('the Cascade') proposed by Anzac Memorial architect Bruce Dellit. The Cascade which was envisaged by Dellit to mirror the Pool of Reflection on the northern side of the Anzac Memorial ('the Memorial'), was never constructed when the Memorial was completed in 1934.

The Anzac Memorial is managed by a separate Trustee, the Trustees of the Anzac Memorial Building, which have developed a proposal for the Anzac Memorial Centenary Project ('AM Centenary Project') which will incorporate the water cascade and education and interpretation facilities.

While the Cascade is proposed and addressed in the PoM 2006, the proposal by the Trustees of the Anzac Memorial Building for the Education Centre was not contemplated at the time of the Plan of Management's preparation in 2006.

As the centenary of the Great War and the many significant events that occurred during that period are being - and continue to be - remembered and commemorated, it is considered that the proposed AM Centenary Project would be a valuable addition to the Memorial within Hyde Park.

1.2 PURPOSE AND OBJECTIVES OF THE AMENDMENT REPORT

The planning controls for the Park require that any new development to be consistent with a Plan of Management. In order for the AM Centenary Project proposal to be considered as future development in the park it is necessary for the Hyde Park Plan of Management and Master Plan to be reviewed and amended.

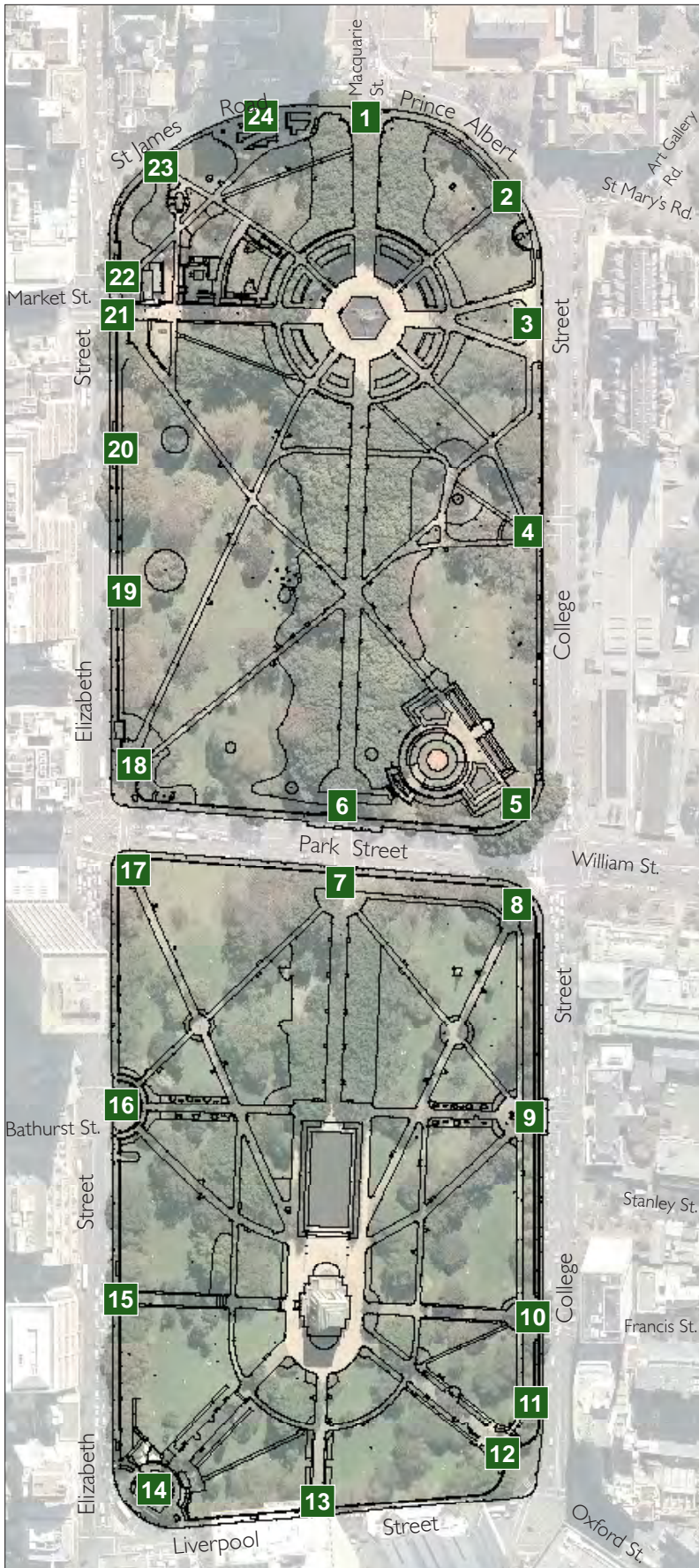
The purpose of this Amendment Report ('this Report') is therefore to incorporate the Education Centre and the associated management strategies into the Hyde Park Plan of Management.

The objectives of the report are to evaluate the implications of completing the Education Centre on the use, enjoyment and management of the Park and to ensure that management strategies reflect the values and significance of the Memorial and the Park.

1.3 RELATIONSHIP WITH THE PLAN OF MANAGEMENT

This Amendment Report forms an Addendum to the Hyde Park Plan of Management 2006 and should be read in concert with that Plan.

The amendments to the Plan of Management detailed in this Report relate solely to the AM Centenary Project and do not incorporate other changes to the rest of Hyde Park that have occurred since the Plan of Management was adopted in 2006.



- 1** Macquarie Street
- 2** Prince Albert Rd.
- 3** St Marys Cathedral
- 4** Phillip & Cook Park
- 5** Sandringham Gardens
- 6** Park Street North
- 7** Park Street South
- 8** Australian Museum
- 9** Fraser Fountain
- 10** Francis Street
- 11** College Street South
- 12** Oxford Street
- 13** Liverpool Street
- 14** Museum Station
- 15** Elizabeth Street South
- 16** Obelisk
- 17** Park St West
- 18** Oddfellows Memorial
- 19** Tattersalls
- 20** Sheraton
- 21** Market Street
- 22** St James Station
- 23** The Law Courts
- 24** St James Church

Figure 1.1 Park Layout and Entries

1.4 RELEVANT DOCUMENTS

This Report draws on a number of sources including the following most relevant documents:

- Hyde Park Plan of Management and Masterplan (prepared by CLOUSTON Associates for the City of Sydney, October 2006);
- Heritage Review Study for Hyde Park Plan of Management (prepared by HBO + EMTB for the City of Sydney, July 2006);
- Anzac Memorial, Hyde Park Conservation Management Plan (prepared by the Government Architect's Office for the Trustees of the Anzac Memorial Building, 2007); and
- Anzac Memorial, Hyde Park South Conservation Management Plan (draft prepared by the Government Architect's Office Heritage Group for the Trustees of the Anzac Memorial Building, January 2015).
- Hyde Park Tree Management Plan (City of Sydney - 2006 and 2012))
- AM Centenary Project Concept Design (Johnson Pilton Walker for the Trustees of the Anzac Memorial Building - 2015)
- City of Sydney LEP 2012 and DCP

The Report also references relevant aspects of the Hyde Park Refined Master Plan prepared in 2013, which is being used by Council as a reference document for current upgrades to Hyde Park, but which remains a draft document.

1.5 CHANGES SINCE THE 2006 PLAN OF MANAGEMENT

Since the adoption of the Hyde Park Plan of Management in 2006 a number of changes have occurred in planning, design and management of Hyde Park that have a bearing on the management of the Anzac Memorial. The most relevant changes may be briefly summarised as follows:

- State Heritage Register listing of Hyde Park (SHR No. 01871 listed in 2011) and the Anzac Memorial (SHR No. 08122 listed in 2010) under the Heritage Act 1977 (NSW)
- Preparation of Anzac Memorial Conservation Management Plan 2007 and 2015
- Update to the Tree Management Plan in 2012
- Development of design upgrades to the Pool of Reflection and Memorial
- Upgrade to Museum Station (current)
- Yinnemadjimee memorial to Aboriginal service men and women
- New signage and new tree planting in the park adjoining the Memorial
- Replacement shrub plantings within the Memorial's State Heritage Register (SHR) curtilage

Council will soon implement other park upgrade works in Hyde Park South, particularly with respect to paths and improvements to universal access to the Park.

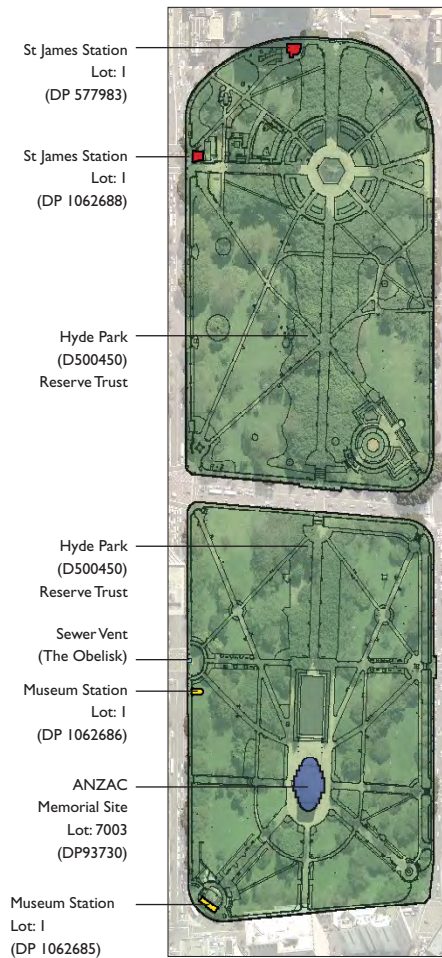






Figure 2.4 - Ownership & Management

- 
Management: City of Sydney
Name: Hyde Park (D500450)
 Reserve Trust
Lot: 7003 (DP 93729)

- 
Management: Trustees of the Anzac Memorial Building
Name: Anzac Memorial Site
Lot: 7001 (DP 93730)

- 
Management: RailCorp
Name: St James Station
Lot: 1 (DP 1062688)
Lot: 1 (DP 577983)

- 
Management: RailCorp
Name: Museum Station
Lot: 1 (DP 1062686)
Lot: 1 (DP 1062685)


- 
Management: Sydney Water
Name: Sewer Vent (The Obelisk)

Figure 1.2 Ownership and Management



Figure 1.3 The Park today

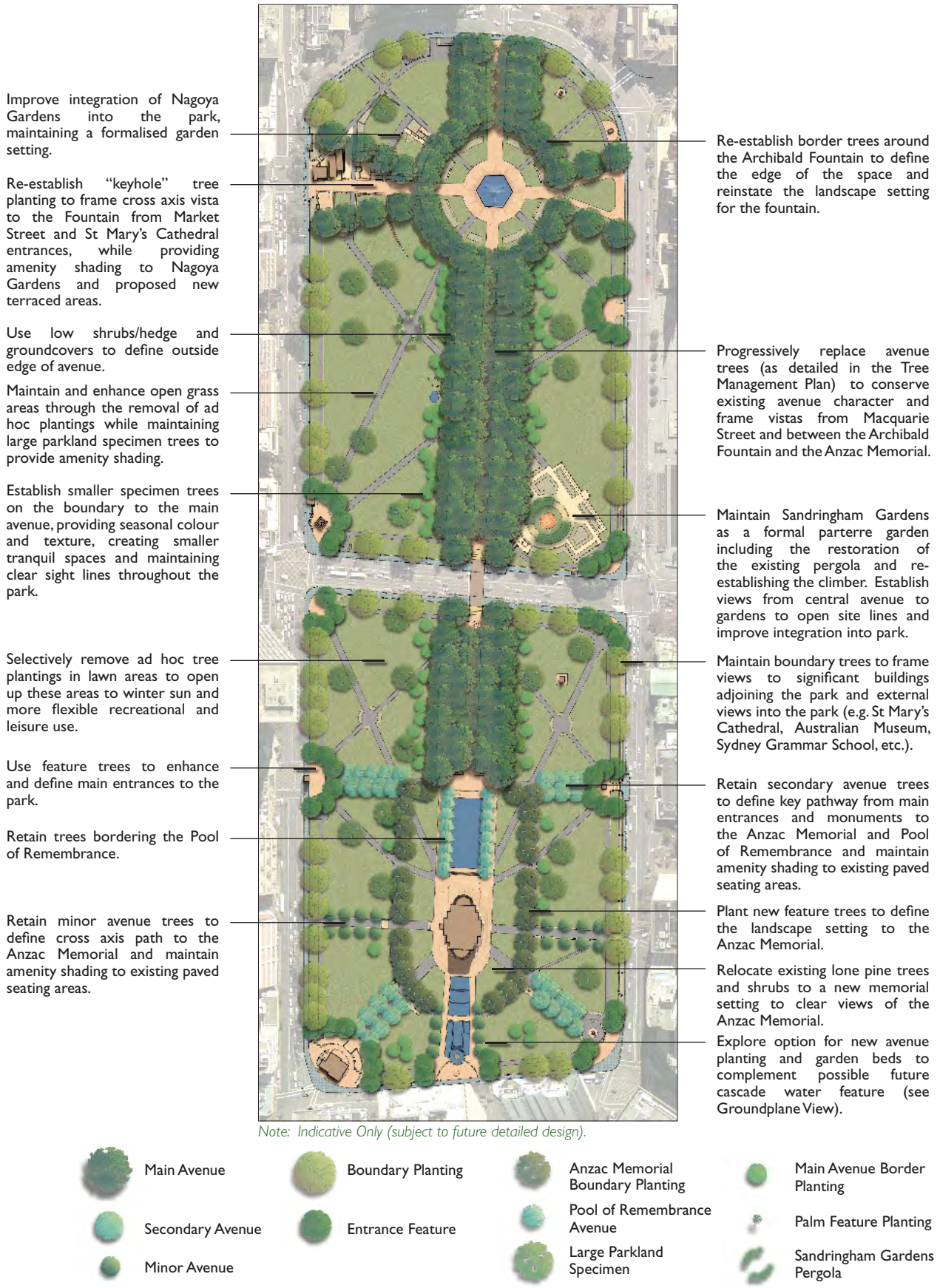
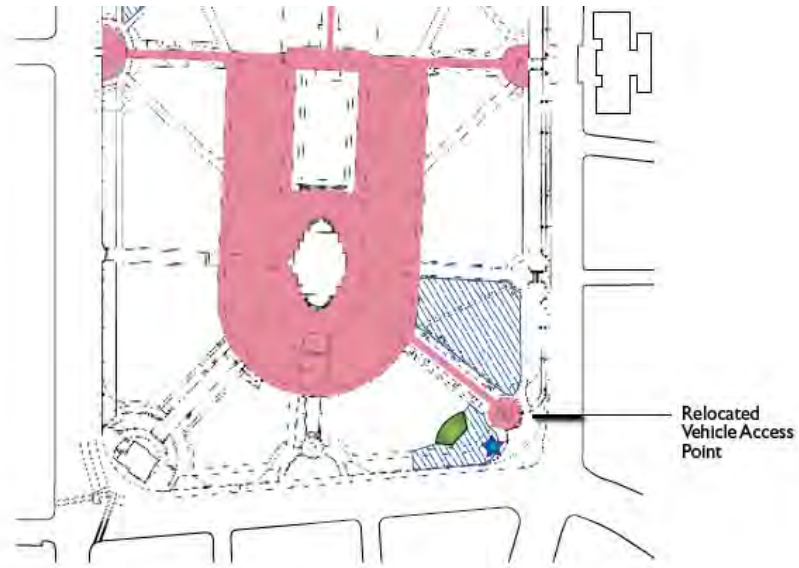






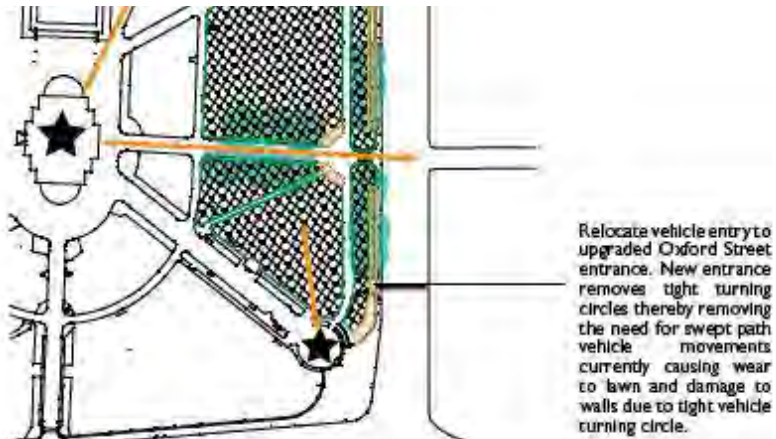


Figure 1.4 The Plan of Management 2006 Master Plan



	Exclusion Areas: curtilage areas where temporary structures should be avoided, with the exception of temporary structures associated with memorial services held at the ANZAC Memorial. Maintain as pedestrian zones to protect significant elements and maintain prominent views.		Potential Stage Locations. (generally located towards perimeter)	
	Stall and structure free zone.		Major Power & Water Outlets (additional outlets integrated into existing lights)	
	Potential events support areas.			













	Areas requiring upgrade works (refer text)		Paths requiring upgrading to match materials and finishes palette		Heritage Items requiring conservation and cyclical maintenance (refer Heritage Review Study 2006)
	Major Tree Canopy Management Zones (refer to Masterplan and Tree Management Plan)		Important views to be maintained		Key external buildings
	Permanent Garden Bed Zones		Key Monuments to remain visible		Adjoining Civic and Open Spaces
	Open Grass Zones		Heritage protection zones to be maintained during events (refer Parkwide Strategies and Heritage Review Study 2006)		

Figure 1.5 The Plan of Management 2006 Park Entry proposals

1.6 STAKEHOLDER CONSULTATION

The following stakeholders were consulted in the preparation of this Amendment Report:

- Board of the Trustees of the Anzac Memorial Building
- Trustees of the Anzac Memorial Building Steering Committee
- Trustees of the Anzac Memorial Building's operational staff and consultant architects
- NSW RSL
- NSW Department of Premier and Cabinet
- Office of Crown Lands
- Lord Mayor and Councillors of the City of Sydney
- City of Sydney staff involved in the care and management of Hyde Park
- Landowners of properties adjoining Hyde Park along Liverpool Street.

The broader community has been engaged through updates on the project and a Public Exhibition of the Draft Amendment Report.

1.7 PLANNING CONTEXT

Two facets of the planning context to Hyde Park have a particular bearing on this proposal, namely the Local Environment Plan (LEP 2012) and the Development Control Plan, as described below.

Local Environmental Plan

The site is zoned RE1 Public Recreation. This land use zone has a number of objectives:

- To enable land to be used for public open space or recreational purposes
- To provide a range of recreational settings and activities and compatible land uses
- To protect and enhance the natural environment for recreational purposes
- To provide links between open space areas
- To retain and promote access by members of the public to areas in the public domain including recreation facilities and waterways and other natural features.

These identify Hyde Park's clear standing as an area of public open space with recreation facilities, while providing key linkages between the CBD and the nearby residential areas.

Hyde Park is recognised in the Sydney LEP 2012 as a heritage item under Schedule 5 and subject to the provisions of Clause 5.10 regarding heritage conservation. The LEP aims to conserve the heritage significance of heritage items and conservation areas, including the fabric, settings and views. The existing views into Hyde Park from both external and internal viewpoints are highly valued and will be maintained under this Plan of Management, supported by the Sydney LEP.

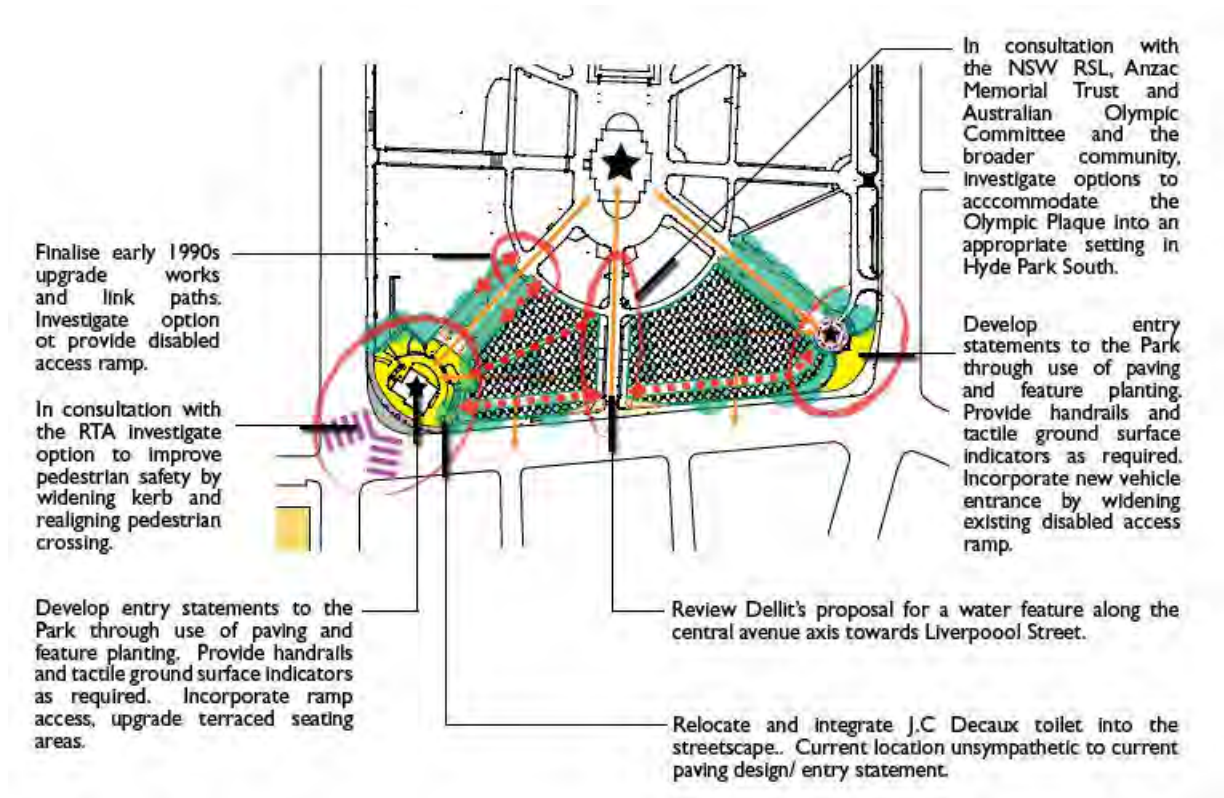


Figure 1.6 The Plan of Management 2006 Precinct Proposals

Clause 6.17 of the LEP identifies sun access planes for nearby development, which ensure maximum sunlight access to public places. Hyde Park, being the foremost public park within the CBD, is protected by sun access planes for adjacent development to the west. Development is prohibited above the sun access planes to ensure sunlight access to the park in the afternoon periods.

Development Control Plan

Hyde Park is identified in the Sydney Development Control Plan 2012 (DCP) as being part of the College Street/Hyde Park Special Character Area, clearly separating the CBD from the eastern residential areas. The Special Character Area recognises the importance of the park in terms of its formal plan, symbolic monuments and public recreation opportunities.

The Special Character Area principles within the DCP seek to maintain the Park's pre-eminent role in the city, particularly for development bordering its southern boundary.

This is managed through Principle E, requiring new buildings on the southern and western boundaries of the park to be built to the street alignment, to have street frontage setbacks consistent with existing development and to maintain adequate setbacks above those street frontage heights.

The importance of these setbacks and the sense of enclosure provided by buildings along this boundary will reinforce the alignment of the Cascade, leading towards the Anzac Memorial and the Pool of Reflection to its worth.

Additionally, sun access planes impact building heights for development to the west of the Park. These will ensure that the Park will maintain a suitable level of sunlight for users throughout the open space and monument areas of the Park. The DCP therefore plays an important role in enhancing the visibility and accessibility of the monuments in Hyde Park South.

These planning controls allow for the Park to be managed in accordance with the part 6.4 and 9.4 Future Directions clauses contained within this Amendment Report.

Access to the Park

Access to the Park is currently defined by well-established entry points around its perimeter, providing access from adjacent footpaths.

Under the current Plan of Management, there is provision for a vehicle entry point at the south-eastern corner of the Park, off the Oxford Street and College Street intersection (Entry No 12 in the Plan of Management) to be used during public events. This is referred to in Section 11.1 Parkwide Strategies, specifically PW31 Public Events Management, which identifies that all event vehicles will access the park only at defined entries, and follow defined routes:

"11.1 Parkwide Strategies

PW31 Public Events Management

Operations Management

In managing the setting-up, operation during and dismantling after events all parties will manage operations as outlined in Event Management Policy for Hyde Park and will ensure that the following are adhered to:

- Vehicle Access: all event vehicles will access the park only at defined entries and follow defined routes."*

Furthermore, provision is allowed for an access point off Liverpool Street, with potential for a drop-off and pick-up zone to be located along that street frontage.

It should be noted that College Street and Oxford Street are Regional Roads, controlled by Roads and Maritime Service (RMS). Liverpool Street, to the south of the Park, is a local road under the control of the City of Sydney.

Permissibility and Approval Pathway

The proposed works are permissible in Hyde Park under the Environmental Planning and Assessment Act 1979, the Sydney LEP 2012 and the SEPP (Infrastructure) 2007.



Vehicle access to the Memorial for maintenance or event bump-in will remain from the Oxford Street entry and along the path on the eastern access path. Additional access for servicing the education and interpretation facilities may be had from the modified Liverpool Street entry.



The widened access to the Park off the Liverpool Street entry will require the removal of the two Fig Trees either side of the existing steps. The sandstone walls and copes will also need to be dismantled.

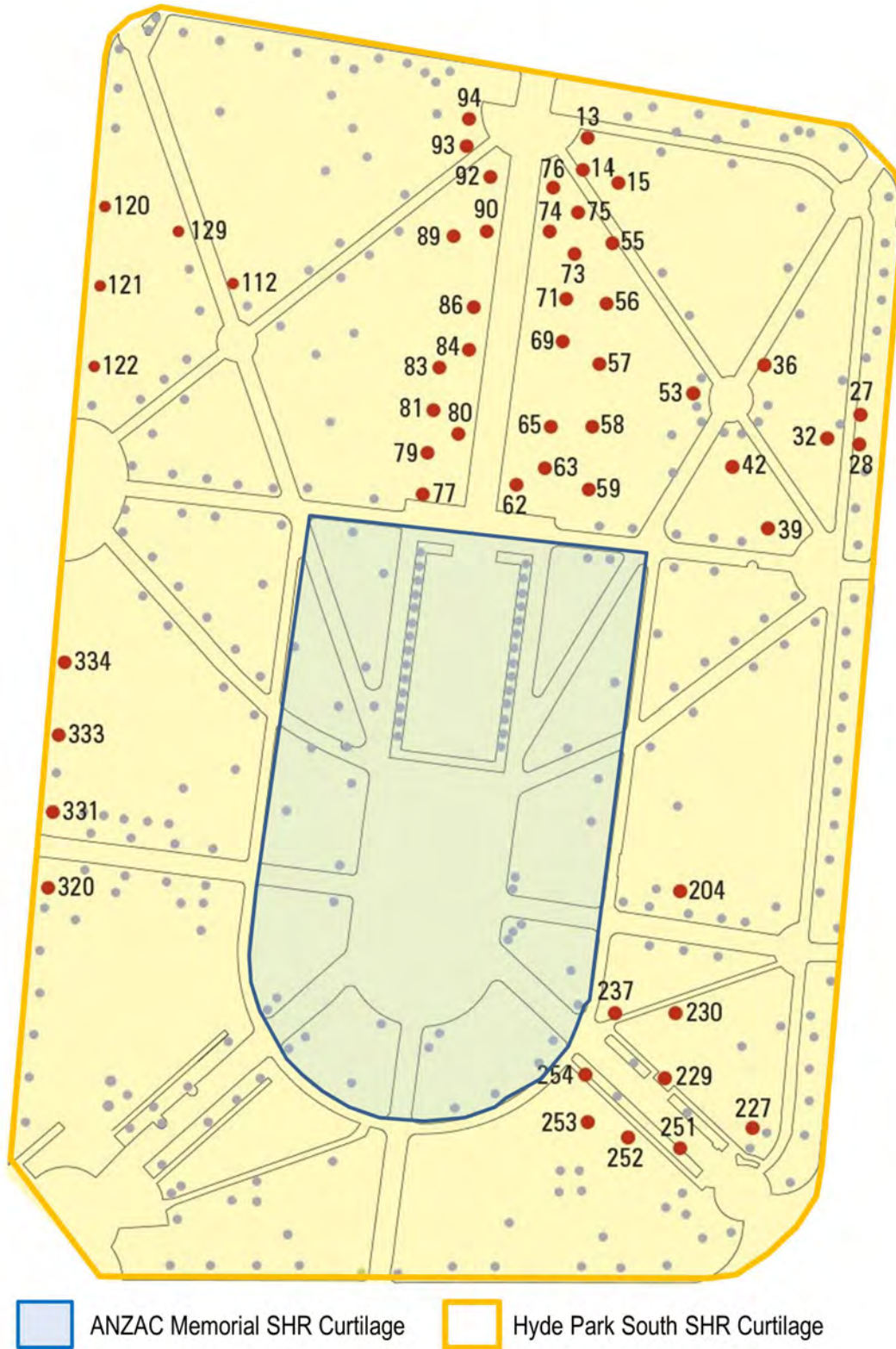


Figure 1.7 SHR Curtilages and Significant Trees for Hyde Park South and the Anzac Memorial.



View approaching Anzac Memorial from a cross axial pathway at dusk.

1.8. HERITAGE CONTEXT

Heritage Act 1977 (NSW)

Hyde Park and the Anzac Memorial are of State heritage significance. Both items are listed on the State Heritage Register (SHR) under the Heritage Act 1977 (NSW). Hyde Park was added to the SHR on 13 December 2011 while the Anzac Memorial was listed on 23 April 2010.

The SHR curtilages or boundaries for Hyde Park South and the Anzac Memorial are shown in Figure 1.7. Museum Station and Busby's Bore are also SHR listed and located in Hyde Park south.

Under Section 57 of the Heritage Act, Heritage Council approval is required to carry out activities to an item listed on the SHR. A Section 60 application must be made for works that are not exempt under Section 57(2) of the Heritage Act. Section 60 applications are determined by the Heritage Council, or in some cases the Heritage Division under delegation.

Standard and Site Specific Exemptions under Section 57(2) of the Heritage Act were granted for both Hyde Park and the Anzac Memorial. The exemptions allow minor works that will have a minimal impact on the significance of an item to be undertaken without the requirement to submit a Section 60.

The Site Specific Exemptions for the Anzac Memorial cover such works as maintenance and repair (including the upgrading of services), planting, pruning and the removal of diseased trees, erection of temporary structures, all activities related to movable heritage and curatorial activities, and use of the place for public gatherings and memorial services.

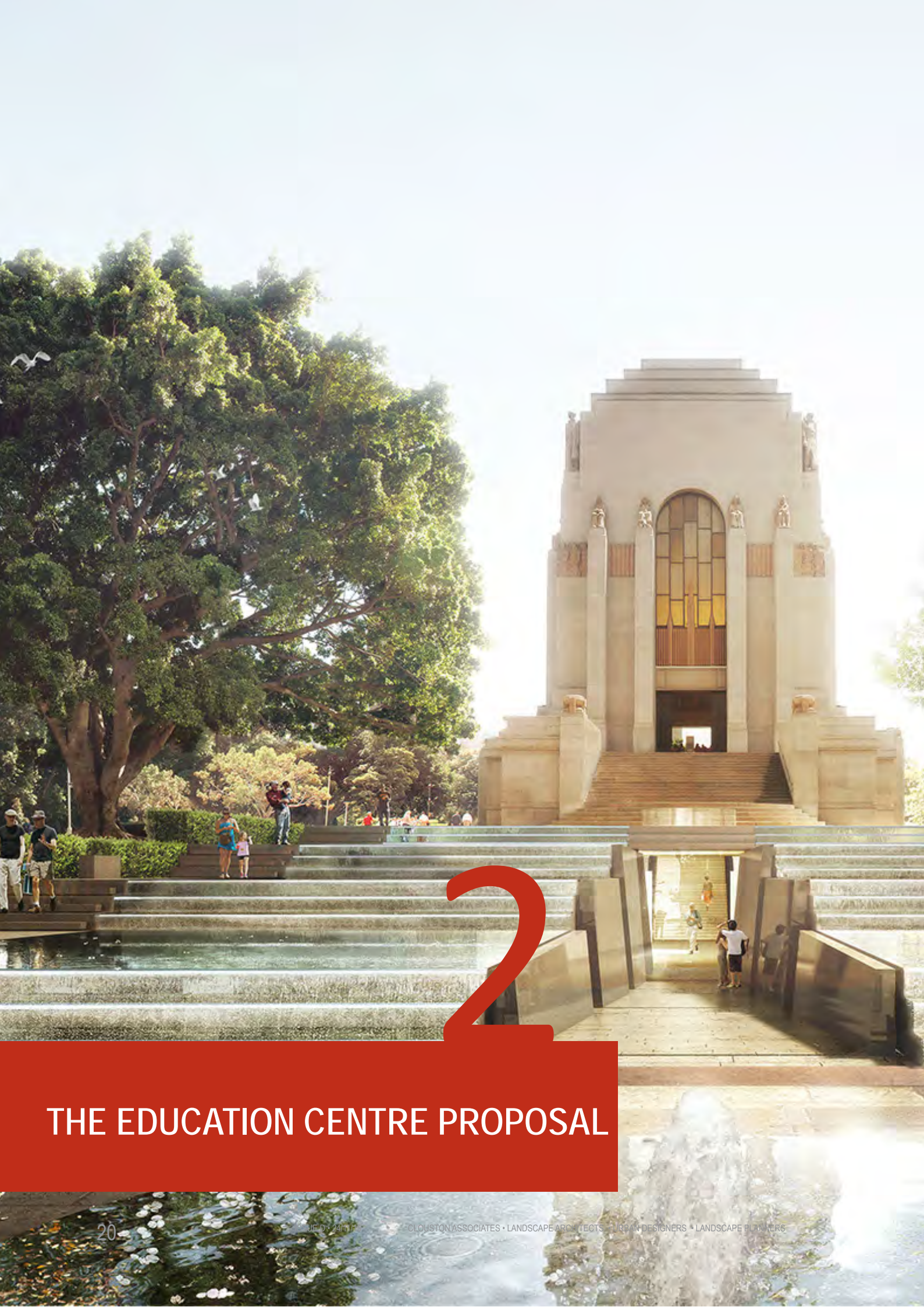
An Exemption Notification Form is required to be submitted to the Heritage Division for proposed development that may be exempt under Section 57 (2) of the Heritage Act.

Environmental Planning and Assessment Act 1979 (NSW)

The Environmental Planning and Assessment Act 1979 (NSW) (EPA Act) is administered by the NSW Department of Planning and requires environmental planning instruments to be made to guide the process of development and land use.

The Act provides for the protection of local heritage items and conservation areas through listing on LEPs and SEPPs, which guide local councils in planning decisions.

Hyde Park and the Anzac Memorial are listed as heritage items in the City of Sydney LEP 2012.



2

THE EDUCATION CENTRE PROPOSAL

2. THE EDUCATION CENTRE PROPOSAL

2.1 OVERVIEW

The two integrated elements of this proposal are the education and interpretation facilities, located approximately underneath the southern forecourt and the Cascade, a large water feature to the south of the Memorial on the Park's north/south axis and through which pedestrian entry to the facility is gained (see Figures 2.1 to 2.4).

2.1.1 The Education and Interpretation Facilities

The principal elements of the AM Centenary Project which is located underground (see Fig 2.2), mostly to the south of the Anzac Memorial, comprise the following:

- at-grade entrance from the Liverpool Street entry to the Park by a pedestrian ramped walkway through the centre of the Cascade
- a Hall of Service (including a reception/cloak area) on the axis of the entry walkway with an oculus above the centre of the Hall
- various education and interpretation facilities including exhibition areas, an education room and Memorial collections room
- amenities, staff area, plant rooms and various back-of-house facilities
- connection to the Memorial above.

Once construction of the AM Centenary Project has been completed the paving, grass, planting and soil that will need to be removed to permit excavation will be replaced to match the existing design to the depth required to sustain planting, turf and trees, including waterproofing and drainage layers above the education facilities building.

2.1.2 The Cascade

The principal elements of the Cascade comprise the following:

- a large Cascade Pool to the south of the Memorial from which water cascades through a series of descending pools either side of the ramped entry walk to the education and interpretation spaces towards the Park entry off Liverpool Street
- a circular water feature at the Park entry off Liverpool Street
- stepped walkways flanking the east and west sides of the Cascade, between the Liverpool Street entry and the Memorial forecourt
- two ramped walkways adjoining the east and west sides of the Cascade, providing equitable access between Liverpool Street and the Memorial forecourt
- hedge planting with seating bays to the outside of the stepped walkways adjoining the Cascade.

The design for the Cascade includes a substantially widened entry to the Park at Liverpool Street offering equitable access.

2.1.3 The Existing Park

The construction of the AM Centenary Project will entail extensive excavation over the entire proposed built form footprint. The existing landscape within the footprint of the Cascade will be completely replaced by that feature and associated pathways. Details and implications of these changes are described in the following section.

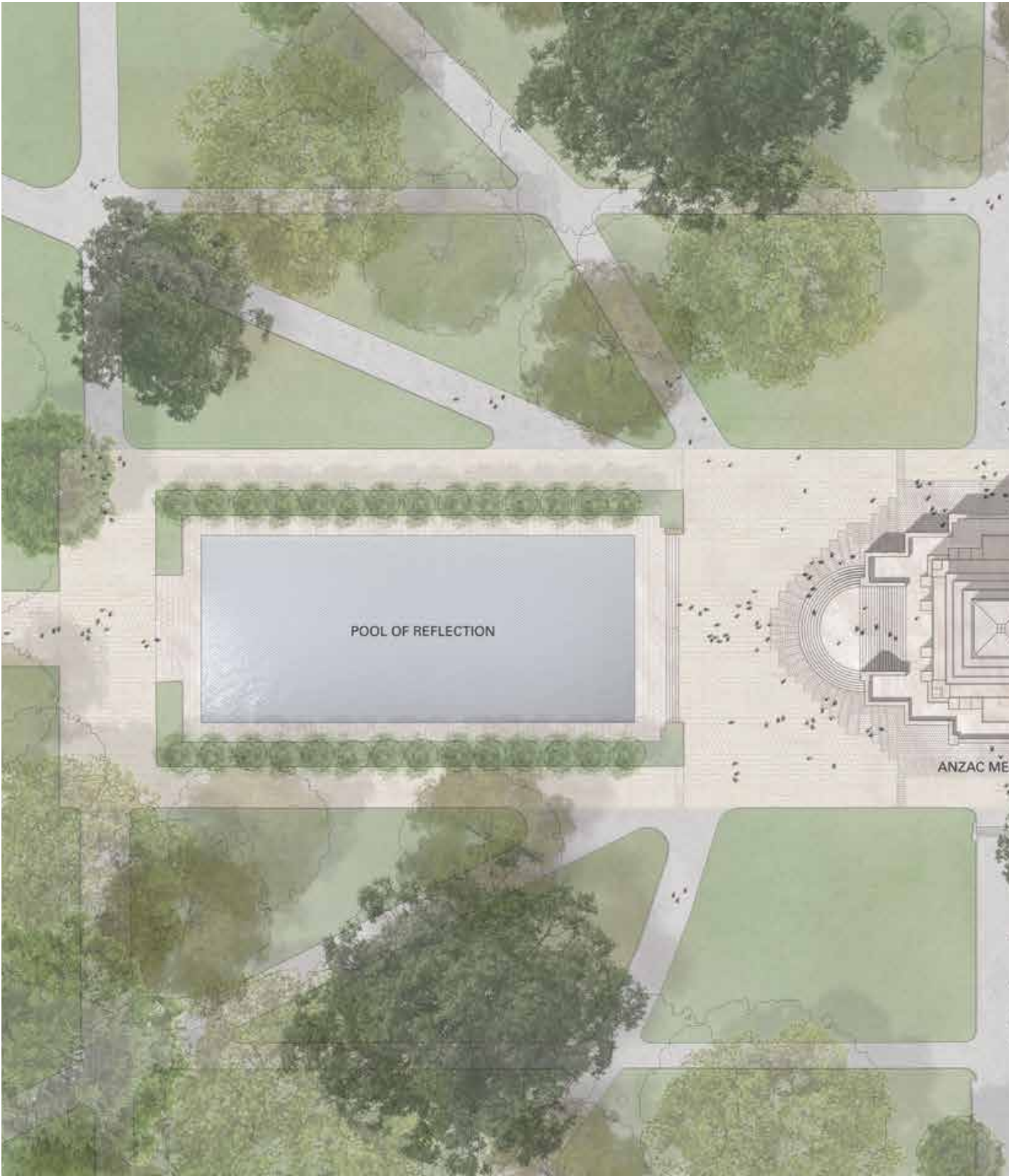
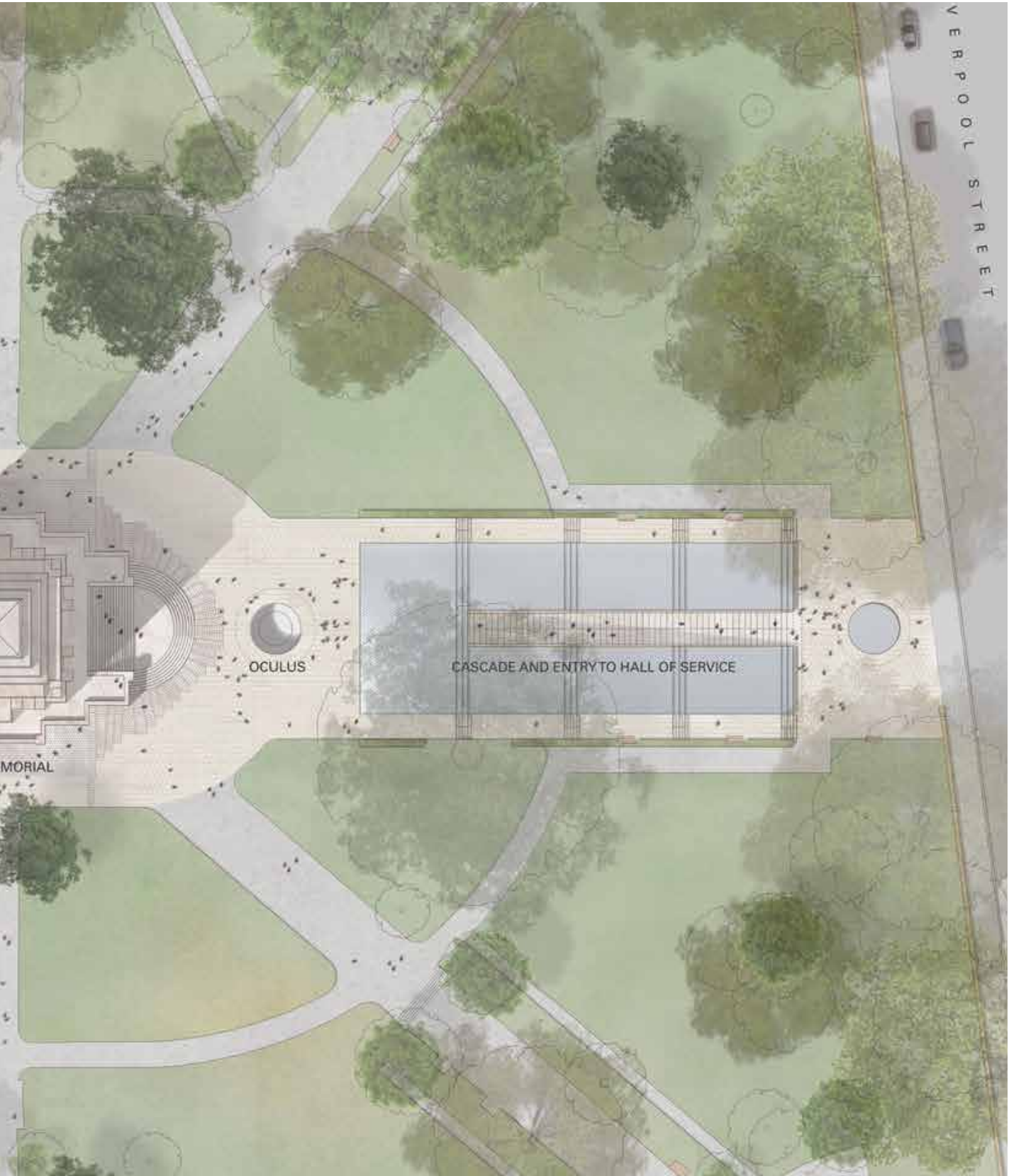


Figure 2.1 The Anzac Memorial Centenary Project Proposal (Source: Johnson Pilton Walker P/L)



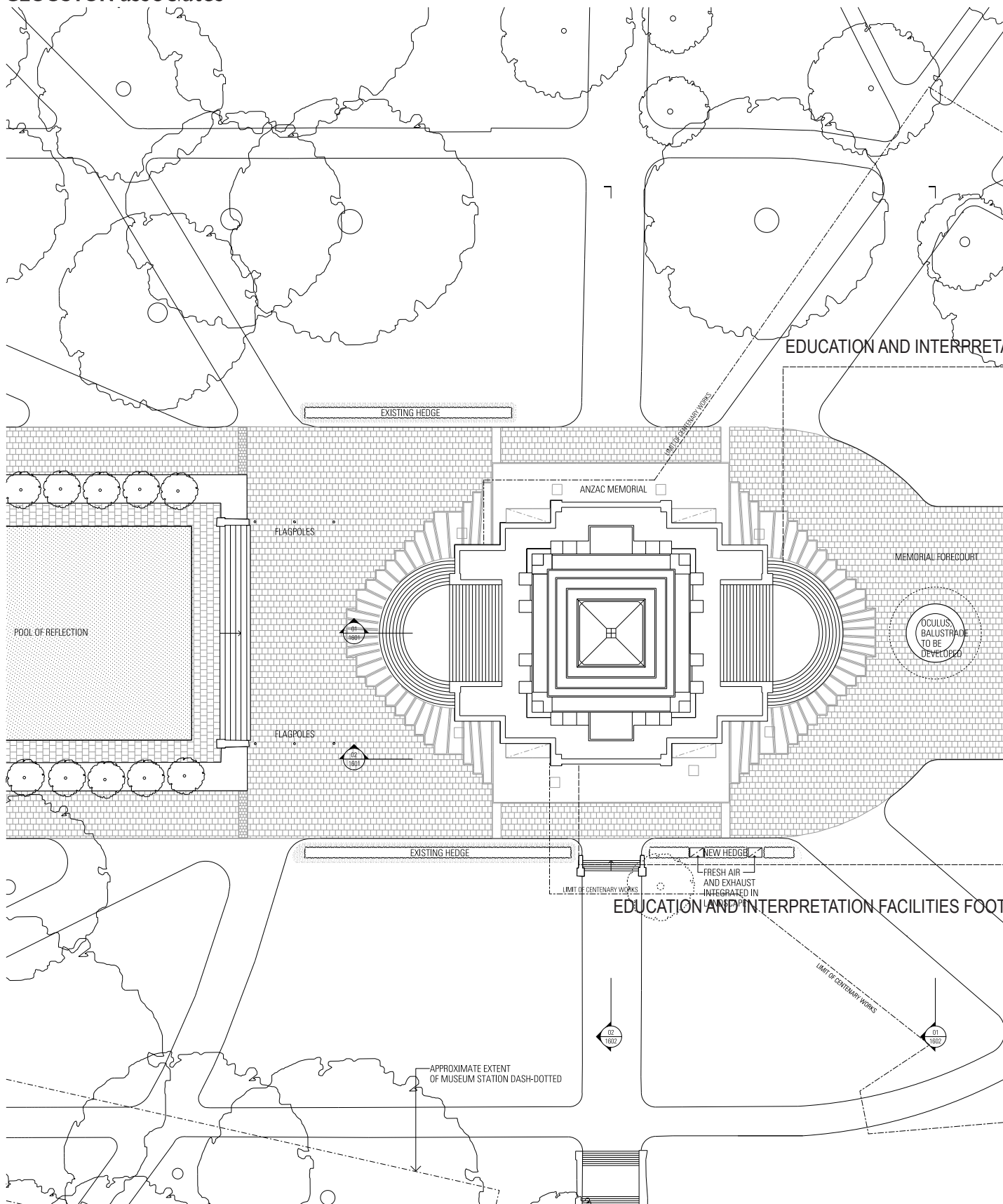
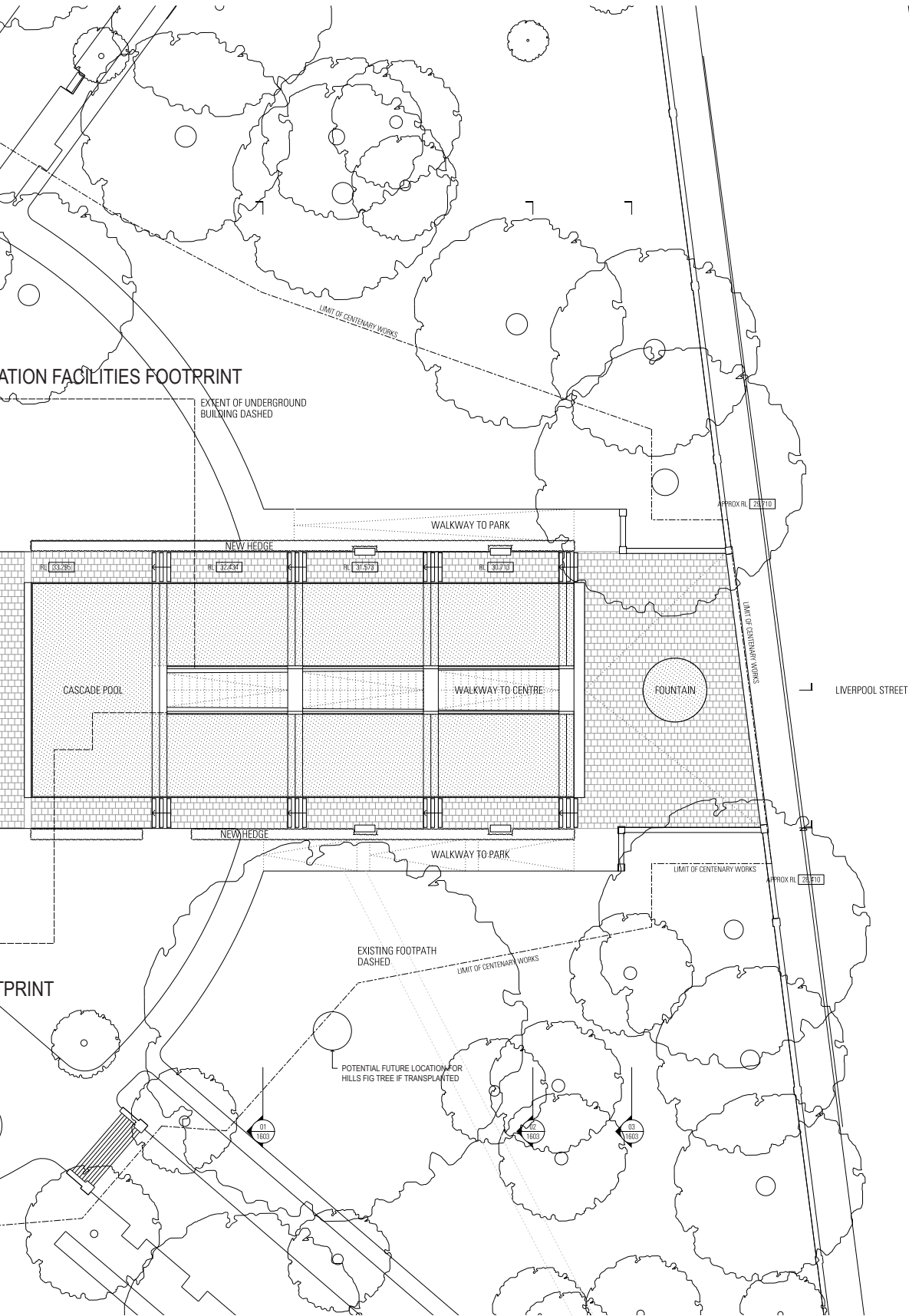


Figure 2.2 The Anzac Memorial Centenary Project Footprint (Source: Johnson Pilton Walker P/L)



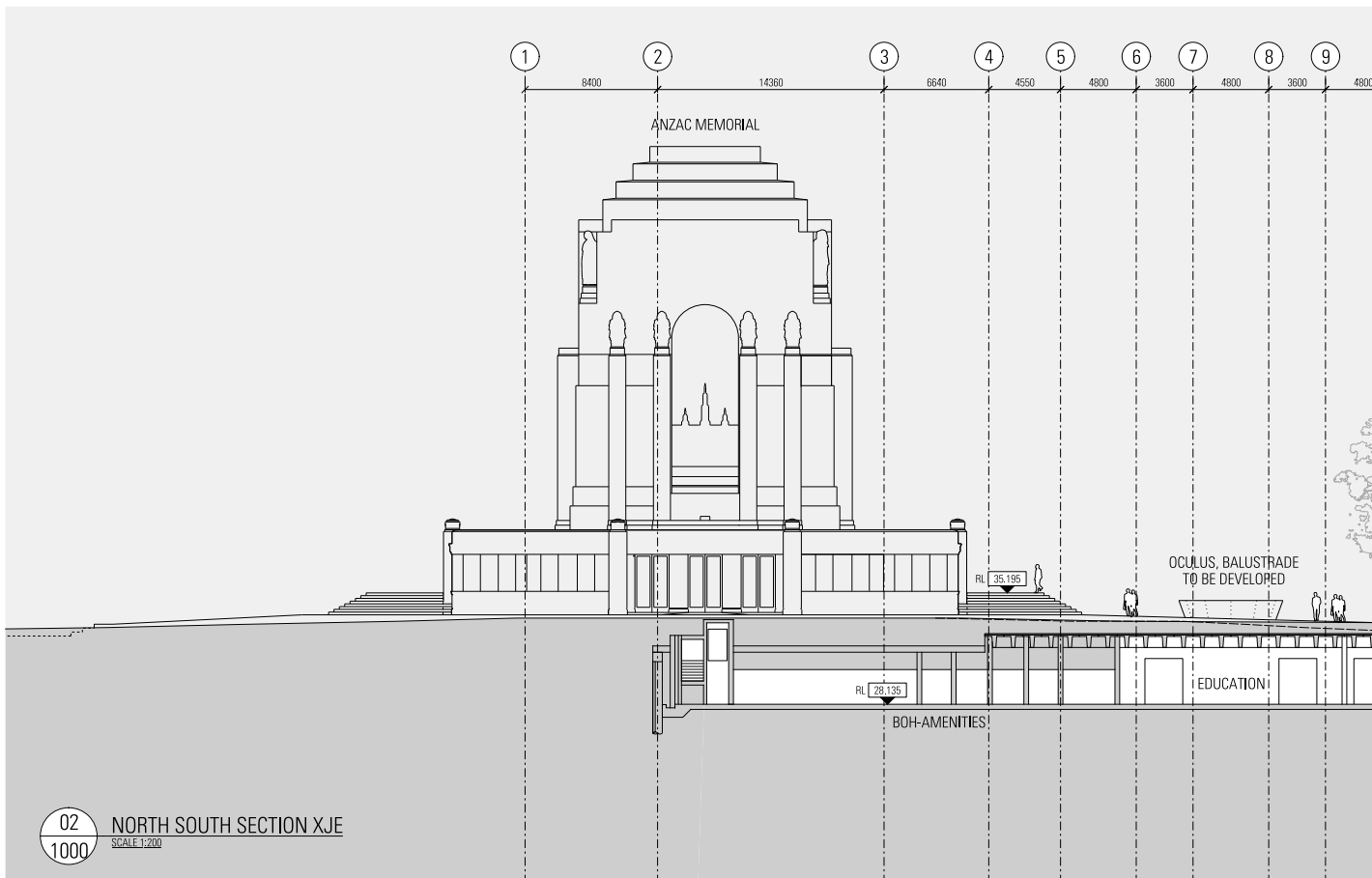
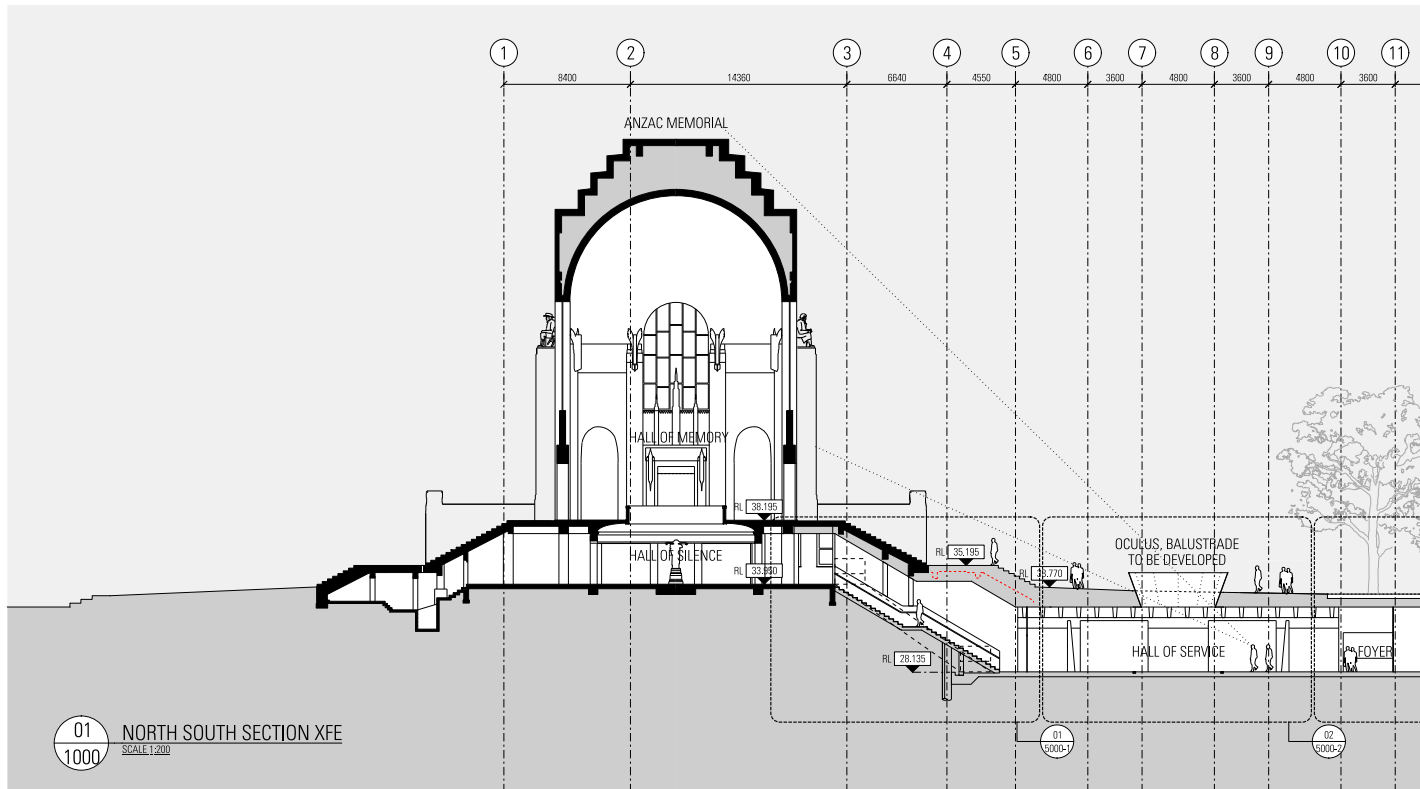


Figure 2.3 The Anzac Memorial Centenary Project Cross Sections (Source: Johnson Pitton Walker P/L)

